

Message Text

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PAGE 01 MOSCOW 07561 281231Z
ACTION EUR-12

INFO OCT-01 IO-13 ISO-00 ERDA-05 CIAE-00 H-01 INR-07
L-03 NSAE-00 OIC-02 OMB-01 PA-01 PM-04 PRS-01
SP-02 SS-15 USIA-06 TRSE-00 NSC-05 ACDA-07 CU-02
DHA-02 EB-07 OES-07 /104 W
-----290341Z 113998 /12

R 281145Z MAY 77
FM AMEMBASSY MOSCOW
TO SECSTATE WASHDC 8015
INFO AMEMBASSY BELGRADE
AMEMBASSY BERLIN
USMISSION BERLIN
AMEMBASSY BONN
AMEMBASSY BUCHAREST
AMEMBASSY BUDAPEST
USDEL SALT TWO GENEVA UNN
USMISSION GENEVA
AMEMBASSY LONDON
AMCONSUL MUNICH
USMISSION NATO
AMEMBASSY PARIS
AMEMBASSY PRAGUE
DIA WASHDC
AMEMBASSY OFIA
USDEL MBFR VIENNA
AMEMBASSY WARSAW

C O N F I D E N T I A L MOSCOW 7561

E.O. 11652: GDS
TAGS: CSCE, WTO, UR, XH
SUBJECT: WP FONMIN COMMITTEE MEETS IN MOSCOW, MAY 25-26

SUMMARY: WP FOREIGN MINISTERS MEETING IN MOSCOW MAY 25-26
DEVOTED GREAT ATTENTION TO BELGRADE AND CONCLUDED WITH
BREZHNEV MEETING AND COMMUNIQUE. POLISH EMBASSY SOURCE
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PAGE 02 MOSCOW 07561 281231Z

STATES OPINION THAT WP STATES ARE MORE RELAXED ABOUT
BELGRADE THAN PREVIOUSLY AND THAT SP STATES INTEND
IN SOME WAY TO INTRODUCE NON-NUCLEAR FIRST USE
AND NO NEW PACT MEMBERS CONCEPTS INTO BELGRADE DISCUSSIONS.
MOSCOW MEETING IS FIRST SINCE PCC DECISION TO CREATE
FONMIN COMMITTEE AND MAY REPRESENT FIRST IN SERIES OF
ANNUAL MEETINGS. END SUMMARY.

1. PRAVDA MAY 27 PUBLISHED TEXT OF FINAL COMMUNIQUE OF WP FOREIGN MINISTERS COMMITTEE WHICH MET IN MOSCOW MAY 25-26, "IN AN ATMOSPHERE OF COMPLETE MUTUAL UNDERSTANDING, FRATERNAL FRIENDSHIP, AND CLOSE COOPERATION." WE ASSUME DEPARTMENT HAS FULL FBIS TEXT. FOLLOWING ARE MAIN POINTS OF INTEREST:

--THE DOCUMENT IS DEVOTED EXCLUSIVELY TO CSCE AND BELGRADE THUS CONFIRMING PRE-MEETING INDICATIONS THAT THIS SUBJECT WOULD DOMINATE DISCUSSIONS. IT TAKES A VERY POSITIVE VIEW OF IMPLEMENTATION, NOTING THAT "THERE HAS BEEN PROGRESS IN THE PROCESS OF IMPLEMENTATION" OF THE FINAL ACT AND THAT THIS PROGRESS SHOULD CONTINUE TO BE "STRENGTHENED AND BROADENED IN ALL WAYS."

--ALL THE PROCEEDINGS OF THE BELGRADE MEETINGS MUST HAVE "A CONSTRUCTIVE CHARACTER" ACCORDING TO THE COMMUNIQUE, AND MUST BE "ADDRESSED TO THE FUTURE" AND DETERMINED BY A "CONCERN FOR EUROPEAN PEACE, SECURITY AND COOPERATION." AGREEMENT ALSO MUST BE REACHED IN BELGRADE, THE MINISTERS ASSERTED, ON "CONCRETE PROPOSALS AND RECOMMENDATIONS" WHICH WILL STRENGTHEN SECURITY AND COOPERATION.

--IT STATES THAT A "FAVORABLE POLITICAL CLIMATE" IS IMPORTANT AND NOTES "WITH SATISFACTION" THAT A "SERIOUS AND RESPONSIBLE APPROACH" TO THE CONFERENCE IS RECEIVING "WIDER SUPPORT" FROM THE PUBLIC IN EUROPE, BUT NOTES THAT "EFFORTS OF CERTAIN FORCES" TO USE BELGRADE FOR PURPOSES NOT IN ACCORD WITH THE SPIRIT OR LETTER OF THE FINAL CONFIDENTIAL

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PAGE 03 MOSCOW 07561 281231Z

ACT COULD "CREATE DIFFICULTIES" FOR THE COMPLETE IMPLEMENTATION OF THE HELSINKI AGREEMENTS AND ENDANGER DETENTE AND COOPERATION IN EUROPE.

--THERE IS ALSO AN ALLUSION TO THE HUMAN RIGHTS ISSUE (THE PHRASE ITSELF IS NOT USED) WHEN THE TEXT STATES THAT FOR SUCCESS IN BELGRADE ALL STATES MUST PROMOTE THE DEVELOPMENT OF COOPERATION "ON THE BASIS OF NONINTERFERENCE IN INTERNAL AFFAIRS, AND STRICT OBSERVANCE OF ALL THE PRINCIPLES."

--ON THE PCC PROPOSALS OF LAST NOVEMBER (NON-FIRST USE AND THE NO-NEW PACT MEMBERS) THE MINISTERS URGED TREATIES BE CONCLUDED AND STRESSED THE NEED FOR RAPID REALIZATION OF "CONCRETE STEPS" AS "AN IMPORTANT CONTRIBUTION IN THE REALIZATION OF THE FINAL ACT. THEY ADDED THAT SUCH "STEPS" SHOULD BE THE "OBJECT OF PRACTICAL EXAMINATION" BY ALL INTERESTED STATES AND THAT THE WP STATES "WILL CONTINUE THEIR EFFORTS IN THIS DIRECTION."

--CONFERENCES ON ENERGY, TRANSPORTATION, AND ENVIRONMENT WERE ALSO SUPPORTED AND THE RECENT ECE MEETING WAS CALLED "HELPFUL" IN THIS REGARD.

2. MINISTERS MET WITH BREZHNEV FOLLOWING FINAL WORKING SESSION MAY 26 AND WERE TREATED TO A DISCOURSE ON CSCE AND, MOST INTERESTING, A BRIEFING ON THE RESULTS OF THE MAY 24 CC PLENUM WHICH OUSTED PODGORNYY AND APPROVED THE DRAFT CONSTITUTION.

3. COMMENT: POLISH EMBOFF TOLD US MAY 27 THAT CSCE WAS THE ONLY AGENDA TOPIC OF THE MEETING AND THAT BELGRADE PLANNING IS FOREMOST IN THE MINDS OF THE SOVIETS AND EAST EUROPEAN FOREIGN AFFAIRS OFFICIALS FOR THE TIME BEING. HE CLAIMED THAT THERE IS NO LONGER DEEP CONCERN AMONG WP STATES ABOUT BELGRADE ALTHOUGH THEY INTEND TO KEEP THEIR GUARD UP AND CONFIDENTIAL

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PAGE 04 MOSCOW 07561 281231Z

WILL RESPOND TO ANY WESTERN ATTACKS. THIS ATTITUDE IS REFLECTED IN THE COMMUNIQUE WHICH PLACES THE ACCENT ON THE "SERIOUS AND RESPONSIBLE APPROACH" WHICH IS DEVELOPING WHILE STILL WARNING OF "CERTAIN FORCES." IN THIS REGARD WE NOTE THAT THOSE WITH THE "CORRECT" APPROACH ARE "ON THE CONTINENT" (RATHER THAN "AMONG THE PARTICIPANTS") WHICH WOULD SEEM TO EXCLUDE THE U.S.

4. OUR POLISH SOURCE ALSO CLAIMED THAT THE WP STATES ARE SERIOUS ABOUT INTRODUCING THE NON-FIRST-USE AND NO-NEW-PACT-MEMBERS PROPOSALS INTO BELGRADE. HE DID NOT KNOW, HOWEVER, HOW THIS MIGHT BE DONE, AND BELIEVED THAT A DECISION HAD ONLY BEEN MADE "IN PRINCIPLE" TO INTRODUCE THEM.

5. WE WERE STRUCK BY THE FACT THAT THE COMMUNIQUE FAILED TO REFER TO THIS MEETING AS THE FIRST IN A SERIES FLOWING FROM THE PCC DECISION CREATING THE FOREIGN MINISTERS COMMITTEE. ALSO THERE WAS NO INDICATION IN THE DOCUMENT THAT THERE WOULD BE ANOTHER. THE SAME POLISH SOURCE SAID THAT THERE WAS NO AGREEMENT TO MEET AGAIN, BUT HE BELIEVES THAT SUCH MEETINGS WILL BECOME ANNUAL AFFAIRS, ALTHOUGH NOT NECESSARILY AT REGULAR INTERVALS AS IS THE CASE IN NATO. THE PURPOSE OF THESE MEETINGS IS, NEVERTHELESS, TO GIVE MORE POLITICAL CONTEXT TO THE WP, HE SAID, ALONG THE LINES OF NATO CONSULTATIONS. MATLOCK

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DEVOTED GREAT ATTENTION TO BELGRADE AND CON CLUDED
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